MEETING NOTICE:  
PLAN COMMISSION

AGENDA

Tuesday, January 22nd, 2019 at 5:30pm in the Gallery Room in the Winneconne Library located at 31 S. 2nd Street to consider:

Call to Order
Roll Call
Public Participation
Communications
Approve Minutes from January 8th, 2019
Staff Reports

Old Business
- Comprehensive Plan Update (ECWRPC)
- Amendment to 9-1-19 Accessory Buildings
- Amendment to 9-1-30 Signs

New Business
- CDBG Grant Project Identification
- Approve Certified Survey Map for 208 and 224 West Main Street (Steve Brooks/Brooks Properties LLC)

Motion to adjourn to next meeting.

Jacquin Stelzner
Clerk-Treasurer

*Note: Pursuant to WI State Statute 985.02(1)(b) notice is hereby given that Village Board Members may also be present at this meeting for informational purposes only.
MEETING MINUTES:
PLAN COMMISSION

January 8, 2019  5:30 p.m.

Village Plan Commission was called to order at 5:31 p.m. on Tuesday, January 8, 2019.

Roll Call:  Ruetten, Kubasta, Kreuzer, and Utschig.
Absent:  Broderick, Larson, and Rogers.
Also Present:  Anna Malek

Public Participation – None

Communications - None

Approve Minutes from October 23, 21018 Village Plan Commission Meeting

MOTION by Kreuzer, seconded by Utschig, to approve the October 23, 2018 Village Plan Commission meeting minutes. Carried by voice vote.

Staff Reports

Wintermission Program

- Waiting to hear back.
- Help identify ways to enjoy the winter better.

Livable Communities Certification

- Peter B. – AARP Certification
- Helps to identify places for people to retire.

Ordinance Enforcement

- Working with Police Department on better ordinance enforcement.
- Library – have a hard copy.
- Advertising – marketing. Includes ordinances.
- Monthly newsletter. Put at Leo’s and the Pig.

Old Business

Comprehensive Plan Update – East Central Wisconsin Regional Plan Commission (ECWRPC)  6:00 p.m.

- Changing to 8.5 x 11 format.

Economic Development

Inventory and Analysis

Labor Force
- Low end of percentage of people live here, work here
• Data is from us census data
• Table 7.2 – basically distinguishes between men and women in the workforce - confused about the 70,000 difference between 7.1 & 7.2
• Table 7.5 – should be unemployment rate
• Page 7-9 largest industry projected to be manufacturing - also a 10% reduction on another page. Different projections.
• 7-8 bottom row - match figures to 74
• 7-9 Winneconne County same on Table 7-9

Commuting Patterns
Economic Base
Local Economic Development
• Industrial Park
  • Village did purchase an additional 15 acres to be annexed in.
    • Remove table 7-10.
• Add descriptions of TIDS.
• Incentives – duplications. Consolidate into two good bullets.
  • CDBG – County administers; Façade is now a grant and not a loan. BIP program no longer available.
  • Basically keep the middle two bullet items.
• Page 7 – 12 Responses to Strengths and Weaknesses. Did not modify responses.
  • Tourism blank . . but mentioned under other areas.
  • Modify as to intent the best as possible.
Future Sites.
• Cleanup sites.
• Two open entries - identify.
Goals – basically from existing plan and reviewed by staff
• Do these seven goals make sense for the Village?
• Encourage more recreation – trails, walking paths - #7.
• Establish what we want to be.
• End should have a list of goals and then have a strategic plan to achieve goals. Think 20 – 30 years.
• How can we get more involvement. –People need to get people involved. General Fact – people only interested when impacts them in a negative way.
• Imbalanced represented east side . . very little representation on west side.
  • Income difference between east and west side.
  • Surprised more Village Board members did not attend.
  • Majority is from existing plan with updated demographics.
  • People want small government because they don’t want to pay for it.
  • Strength is school; weakness is land locked and no place to employ people.
Medium place between couple’s job – one works in Neenah and one in Oshkosh.

You are representatives of the community – you have the opportunity to make this community what you want it to be. Administrator’s change. Administrator isn’t permanent but can use the comprehensive plan through time. Make it a policy to use comprehensive plan. Include in application process – review comprehensive plan. Future land use map – include in application.

Incorporate comprehensive plan in every day applications.

Basically – isolated – which some people prefer. We choose to live here. People hang their hat here but spending their time and money in different communities. Try to provide services people expect – locals don’t of patronize local business. What is here in Winneconne that you like? Central location.

Anna – thought about this .. can walk anywhere. Self-contained world. I can for the most part get anything I need here. Safe.

Water is also a driving factor.

Nice – basically have everything we need here.

Maintain/supporting a safe place to live.

Argue – pay for professional marketing person. Do we have enough to bring them in for.

Who is are pitch person – we are. Combine ED2 and ED5. Hotel will help.

Goal versus objective. Need to support business and encourage local residents to support local business. Not much room for housing.

Economic Development – part-time.

Mitch approached school – not interested.

Love to work with western Winnebago County to promote our area.

Ed2 – external. ED5 – internally.

Currently – don’t bring in more business because right now need skilled employees.

ED1 – three – sign, identify districts.

Expanding residential – what is holding us up. Developers want financial assistance – infrastructure.

ED2 – increase marketing. Join neighboring communities for a joint program.

Working with local business with the creation of a position.

How do we attract people outside of Winneconne – lack of homes – to move here.

Separate note – youtube videos about the quality of life – noon whistle; safe to walk.
Anna – we like it where performance – peninsula state park – advertising this year – a play about Winneconne. Northern sky Theatre. Potential to be on PBS. Include something in their playbills. . . visit the real Winneconne.

Mrs. Utshcig – donate put of her full-staff marketing person – to do a project.


Parking availability. Don’t think we have a parking problem. – Remove.


How involved do we want to be? Designated districts – perhaps start with downtown. \

ED4 – impact fees are considered illegal in most parts of the country. Omro has impact fee for library. Town of Winneconne – had one for $1000.00 for fire truck.

4.3 – change language. Good value to open and good value to be closed also.

ED5

ED5.2 and three – removed – addressed in earlier section. – 3-6/3-7.

Do we want to create a separate entity – sort of a convention bureau? Would that be an objective. Some sort of Main Street Program. To explore other re-vitalization opportunities for a non-governmental business development.

ED6 – OK

Keep 6.2

ED7

Great assets. Automobiles, walking, biking, water.

Safe transportation corridors including to Butte des Morts.

Incentive development of strategic plans.

Policies

Encourage future development – address marijuana.

Add objective to establish ordinance.

Next step – quick update.
Roller coaster but felt we accomplished something.
Working on population and housing
Separate meeting for water
Land use will be very involved.
Yet to start – Agriculture Natural and Cultural Resources
Remaining element reviews
Future land use map

Any changes – liked this setup in the gallery. Great to do one category in-depth each night.

**Amendment to Ordinance Section 9-1-19 Accessory Buildings**
- Reviewed by Village Administrator Mitch Foster
- Take a look at ordinance – review for next meeting.

**Amendment to Ordinance Section 9-1-30 Signs**
- Reviewed by Village Administrator Mitch Foster
- Take a look at ordinance – review for next meeting.

**New Business**

**Acquisition of PDK Property Remnant**

**Acquisition of Brooks Property Remnant**

- Reviewed by Village Administrator Mitch Foster
- Remnant leftover from sale of property to DOT state.
- Does not have funds available for environmental cleanup.
  - Could cost up to $1million to clean.
- Village acquire properties and village has access to other avenues for grants, etc for cleanup.
- Goal is not to spend any tax dollars on cleanup.
  - Developer to build there in the end. Private end user. Brownfield grant.
  - Sit on it and clean it up first – DNR has cleanup options.
  - Demo and do nothing without environmental cleanup.
  - DNR and WDC both believe cleanup will be covered by grants.
  - What could go there?  . . size about 120 x 100 approximately.
  - Zoned commercial. Condos.
  - Discussed purchasing adjoining property for more land.
- 1st step is to get approval from Plan Commission to purchase property.
- Several lawsuits over this property. Getting pressure from DOT.
- Owner states DOT left him without a usable property.
- DNR suing owner because hasn’t done cleanup.
- Hope to buy the two remnants and make into one parcel.
- Can buy potentially for $1 each. If we purchase lawsuits will go away.
- Both parties just want it to be done.
- Kreuzer – logically should acquire because we have the resources to remediate.
- Mitch – like to work with WHAM to bulldoze house.

MOTION by Kubasta, seconded by Kreuzer, to recommend the Village Board buy the three properties and don’t spend more than three bucks. Roll Call: Kreuzer, Kubasta, Utschig, and Ruetten; ayes.

MOTION to adjourn to next meeting date.

Community and Facilities and Population and Housing

Jan 22, 2019 at 5:30 p.m.

Try to increase participation.

MOTION by Kreuzer, seconded by Kubasta, to adjourn. Carried by voice vote.

7:53 p.m.

Jacquin Stelzner, Secretary
Winneconne Plan Commission
INTRODUCTION

One responsibility of a community is to maintain a certain level of community services. To achieve it, the Village of Winneconne must continuously maintain, upgrade, and expand existing facilities in a cost effective manner based on future growth projections and the desires of the community.

Utilities and Community Facilities Vision

In 2040, the Winneconne School District remains a highly valued community asset. Winneconne has utilized innovative alternative housing choices and economic development incentives to attract new residents and businesses to the community. This has resulted in increased funding for the school system. The Village has utilized a mixture of general funds, residential development fees, state and federal grants, and volunteer labor to enhance and expand the park system and improve water supply and sewer service infrastructure throughout Winneconne. The Village’s property taxes have been maintained at a stable level by controlling debt, maintaining equipment, and carefully planning expenditures. Shared service agreements with the Town of Winneconne, Town of Poygan, and Winnebago County have retained high levels of police, fire, and rescue services throughout the area.
KEY SUMMARY POINTS

The following list summarizes key issues and opportunities identified in the element. The reader is encouraged to review the “Inventory and Analysis” portion of the element for more detail.

Utilities and Services
a) While Winneconne is not required to have a MS4 general permit it does fall within the Upper Fox/Wolf TMDL and based on this Total Maximum Daily Load (TMDL) standards are being developed.
b) Winneconne lies within the WDNR’s Arsenic “Special Well Casing Pipe Depth Area” and stringent regulations apply.

Parks and Recreation Facilities
a) The Village of Winneconne is presently served by four public park areas.
b) The Village of Winneconne has approximately 73.08 acres of publically owned land.
c) Therefore, based on estimated community increases, park and open space acreage is sufficient through 2040.
d) Two cemeteries, the Winneconne Cemetery and West Side Cemetery are located within the Village of Winneconne.

Healthcare Facilities
a) The Village of Winneconne does not have a hospital.
b) There are no licensed nursing homes in the Village.
c) Four childcare facilities are located within the Village.

Public Safety and Emergency Services
a) The Village of Winneconne’s police department is located at 30 S. 1st Street and is a full service department that operates 7 days a week, 24 hours a day
b) The Village of Winneconne does not have a jail. Situations involving incarceration are handled at the Winnebago County Jail.
c) The Winneconne-Poygan Fire District provides fire protection and emergency medical services to the Village of Winneconne and the towns of Poygan Winneconne.
d) The Winneconne-Poygan Fire District currently has an ISO Public Participation Classification rating of four (4) within the Village.
e) The Winneconne-Poygan Fire District responds as first responders along with Oshkosh Emergency Medical Services.

Library
a) Village of Winneconne residents are served by the Winneconne Public Library at 31 S. Second Street (Map 5-2) and is part of the Winnefox Library System.

Schools
1) The Winneconne Community Public School districts provides education to the Village of Winneconne.
2) There are no private schools in the Village of Winneconne.
3) There are no institutions of higher education in the Village of Winneconne.
INVENTORY AND ANALYSIS

The following section provides an inventory of utilities and community facilities that serve the Village of Winneconne. The analysis of facilities is based on generalizations and predictions and is no substitute for detailed engineering or architectural studies, which should be completed before municipal functions are expended on specific projects. The size of community facilities along with the cost of providing services is directly related to land use, development patterns, and the existing and future densities of development.

Utilities and Services

The following table summarizes utilities provided for village residents and businesses. The reader is encouraged to contact the provider for detailed information.

<table>
<thead>
<tr>
<th>Item</th>
<th>Provider</th>
<th>Description/Status</th>
<th>Impact for the community</th>
</tr>
</thead>
<tbody>
<tr>
<td>Communications, Internet</td>
<td>Several national and local Internet Service Providers (ISPs)</td>
<td>Speeds are available at 25 Mbps and greater for downloads and at 3 Mbps and greater for uploads.</td>
<td>Reliable internet service is critical for businesses and residents of the community.</td>
</tr>
<tr>
<td>Communications, Telephone</td>
<td>Multiple phone companies provide land-based and cellular services</td>
<td>Land-based and cellular services</td>
<td>Reliable phone service is critical for businesses and residents of the community.</td>
</tr>
<tr>
<td>Drainage Districts</td>
<td>N/A</td>
<td>There are currently no drainage districts within Winneconne.</td>
<td>Drainage districts aid in agricultural management.</td>
</tr>
<tr>
<td>Energy Supply, Electric</td>
<td>American Transmission Company (ATC)</td>
<td>Transmission lines are located throughout the village and a substation is located in Winneconne (Map 5-1)</td>
<td>No projects are planned for the Winneconne area including at the Winneconne substation.</td>
</tr>
<tr>
<td>Energy Supply, Natural Gas</td>
<td>Wisconsin Power &amp; Light</td>
<td>N/A</td>
<td>Natural gas is critical for heating and other commercial and residential needs.</td>
</tr>
<tr>
<td>Solid Waste and Recycling</td>
<td>Advance Disposal for Solid Waste and Recycling</td>
<td>A contract is in place between the village and Advance Disposal.</td>
<td>Solid Waste, recycling and a compost site are needed services for village residents and businesses.</td>
</tr>
<tr>
<td>Stormwater</td>
<td>Village of Winneconne</td>
<td>Village maintains a piped system.</td>
<td>While Winneconne is not required to have a MS4 general</td>
</tr>
</tbody>
</table>

East Central Wisconsin Regional Planning Commission
<table>
<thead>
<tr>
<th>Category</th>
<th>Description</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wastewater, private</td>
<td>There are no private on-site wastewater treatment systems, or POWTs, within the Village</td>
<td>N/A</td>
</tr>
<tr>
<td>Wastewater, public</td>
<td>Winneconne Sewer Service Area (SSA)</td>
<td>The SSA covers approximately 7.13 square miles (Map 5-1). Clearwater inflow and infiltration (I&amp;I) problems have been an issue and the village is working on upgrading and replacing sanitary sewer as funds allow.</td>
</tr>
<tr>
<td>Water supply, private</td>
<td>Private</td>
<td>Some residences utilize private wells for irrigation and other non-potable uses.</td>
</tr>
<tr>
<td>Water supply, public</td>
<td>Village of Winneconne</td>
<td>Utilizes groundwater, two elevated storage tanks, two reservoirs and two wells</td>
</tr>
</tbody>
</table>

Source: Village of Winneconne, 2018 and ECWRPC, 2018

**Parks and Recreation Facilities**

The Village of Winneconne is presently served by four public park areas. This report looks at public and outdoor based park and recreational facilities. Publicly owned facilities within the Village are owned and maintained by both the Village of Winneconne and the Winneconne School District. The parks offer a wide range of activities including baseball, tennis, volleyball, basketball, archery, fishing and playgrounds. The Village also operates a swimming pool during the summer months which offers swimming instruction and is always staffed by certified lifeguards. The park system provides opportunities for casual picnics, family and group gatherings, weddings and wedding receptions, and much more.
Park Site Standards

East Central Wisconsin Regional Planning Commission Standards. East Central Wisconsin Regional Planning Commission (ECWRPC), as part of its Long Range Transportation/Land Use Plan for the Fox Cities, Oshkosh, and Fond du Lac Urban Areas (October 2010), has identified a level of service standard for parks, which is 10 acres for every 1,000 residents. ECWRPC created residential standards based on density for various services such as sanitary sewer, water supply, street network, and parks. The high density category is defined as 3 or more residential units per acre. Not a state statute per se, but a guide to look at how many services/areas vs. population base is needed. Park and recreation needs may include the demand for additional park land to accommodate new facilities, requirements for additional parks in areas where new residential growth is occurring, or the need for new or improved park facilities and equipment. Generally, recreation standards are used to identify these necessities. However, in communities the size of the Village of Winneconne, citizen input is equally useful when identifying park and recreation desires.

The Village of Winneconne has approximately 73.08 acres of publically owned land. Per the U.S. Census, in 2010 the Village had a population of 2,383. Based on 2017 DOA estimates, the municipality is currently home to 2,394 residents with steady growth to continue in the future. Projections indicate that its population will increase by about 9.9 percent from current levels, reaching just 2,620 people by 2035. Based on a population of 2,383, the Village would need 23.83 acres of recreational land and by 2035; the need would increase to 26.2 acres. As a result, by 2035, the Village of Winneconne will still have over 46 acres required to support its citizens recreational land needs with the current population projections. Therefore, based on estimated community increases, park and open space acreage is sufficient through 2040.

Park Classifications and Service Area Descriptions

The following classifications are derived from the 2011-2016 Wisconsin Statewide Comprehensive Outdoor Recreation Plan – Appendix E, and the Park, Recreation, Open Space and Greenways Guidelines – A project of the National Recreation and Parks Association and the American Academy for Park and Recreation Administration. They have been modified to fit local conditions. These classifications can be used as a guideline for understanding what services are typically provided as well as the area that each park typically serves.

Community Parks. These parks serve several neighborhoods within a one-two mile radius. Typically, these parks are twenty-five acres or more. Community parks address broad base community-wide needs. For example, community parks provide athletic fields while preserving areas for passive recreational uses. Accessibility is by vehicle, biking, and on foot. These parks should be linked to the parks system, existing and future trail network and sidewalks as much as possible. Marble Park has a crosswalk to Coughlin currently. The following parks are classified as community parks:

- **Arthur Marble Park.** Located just off of Main Street, this 43.8 acre park has many amenities and is the largest park in Winneconne (Map 5-2, Table 5-2). With four ball diamonds, two playgrounds, a basketball court, two large shelters, beach and bathhouse, it is a true gem in the Village. Trails go around a lake channel complete with a bridge, benches, and scenic areas. This park is heavily used during the summer.

1 Note, the population is expected to decrease between 2035 and 2040. The 2040 population is estimated to be 2615.
months for many events including Winneconne Sovereign State Days. On September 1, 2017, a one-acre dog park opened in the south part of the park to accommodate residents and visitors.

The park is home to Winneconne’s Beach and Recreation Department. The Oshkosh YMCA offers swim lessons, boating and water safety and recreation park activities for children. The beach is always staffed by certified lifeguards, and provides a shallow end for the youngsters to swim and build sand castles and also a deep end with a diving platform. The YMCA also provides water-safety and boating-safety skills.

- **Lake Winneconne Park.** In the early 1940s the Children's Country Home, a non-denominational home for dependent and neglected children, sold this property to Winnebago County for use as a Country Park. For a long time after that, villagers referred to the park as "County Park". In 2005, the county sold the park to the Village and the name "Lake Winneconne Park" was adopted. Located at 498 Parkway Drive, Lake Winneconne Park is a beautiful 24.56-acre waterfront park (Map 5-2, Table 5-2). It has become a great place for company picnics, family reunions, and wedding receptions. There is a sandy swimming beach, a boat launch, and a boat docking facility located here. During the summer months you will find the park full of young boys and girls learning the fundamentals of baseball during their T-Ball league games. The gazebo on the knoll overlooking Lake Winneconne and the Wolf River is a popular wedding site. Recently our Parks crew added a brick walkway up to the gazebo.

**Neighborhood Parks.** Neighborhood parks serve residential areas within a half mile walking distance. The minimum desirable size varies from two – twenty acres. Neighborhood parks have a mix of active and passive uses. Usually, 50 percent of the area of a neighborhood park is used for active recreation and fifty percent is passive recreation, such as undeveloped natural areas. This limits problems such as noise, overuse, and congestion. Access by foot should be made possible, especially since these parks are designed for children. One should not have to cross a collector or arterial to access the park. Ideally, trails, sidewalks, or low volume minor streets should be used as a linkage from the residential area to the neighborhood park. The following park is classified as a neighborhood park:

- **Coughlin Park.** This 3 acre park was created in 2003 and offers a great fishing spot for anglers (Map 5-2, Table 5-2). Two ADA-approved fishing piers are available along the river with a small parking lot, seasonal port-a-potty and a connecting walking trail to Marble Park. The park sign was designed by students from the Winneconne Builders Club.

**Mini Park.** Mini parks are those that service a limited population or specific group such as tots or senior citizens. They have a quarter mile or a smaller service area, and are usually less than an acre in size. These parks are generally situated in neighborhoods, apartment complexes, village house developments, or senior housing complexes. Access to these parks should be located centrally within a neighborhood or housing development to provide easy access. The following park is classified as a mini park:

- **Waterfront Park.** This 1.72 acre park with frontage on the Wolf River is home to an amphitheater (Map 5-2, Table 5-2). Winneconne’s Annual Sovereign State Days Celebration occurs here, and area bands provide live entertainment for audiences in the
evenings. Youth concerts and other various youth events are held here as well. The park hosts many different fishing tournaments, which have become popular events for villagers and visitors. There is also a 21-slip public docking facility that is within convenient walking distance to nearby downtown shops and restaurants.

**Open Space / Greenspace.** Open spaces are parcels of land or areas that are reserved for the preservation of unique land, water, vegetative, historic, and other aesthetic features in their natural state. Open spaces should then be addressed separately from park settings. These areas may be publicly or privately owned. Open spaces may serve certain portions of the entire community. The size and level of service of open space areas varies with the type of use. The normal standard is one-two acres per 1,000 persons and two-five mile radius. Access is important since these areas provide a visual and psychological relief from urban development. Often, these areas take advantage of streams and other natural features, which then help preserve areas for wildlife and other environmental assets of a community. Urban green spaces can be used for linking open spaces/parks, public facilities, preserving natural resources/wildlife, preserving areas not suitable for development, and addressing the lack of open space in an area. These areas can be used as a less expensive means of addressing stormwater management.

**Table 5-2: Village Owned Park and Recreational Facilities**

<table>
<thead>
<tr>
<th>Facility</th>
<th>Park Classification</th>
<th>Acreage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Arthur Marble Park</td>
<td>Community Park</td>
<td>43.8</td>
</tr>
<tr>
<td>Coughlin Park</td>
<td>Neighborhood Park</td>
<td>3.0</td>
</tr>
<tr>
<td>Waterfront Park</td>
<td>Mini-Park</td>
<td>1.7</td>
</tr>
<tr>
<td>Lake Winneconne Park</td>
<td>Community Park</td>
<td>24.6</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td></td>
<td><strong>73.1</strong></td>
</tr>
</tbody>
</table>

*Source: Village of Winneconne, Comprehensive Recreation Plan, 2018-2022*

**Other Recreational Facilities**

**Boating Facilities**

**North First Street Boat Launch and Docks.** The facility at North 1st Street provides a boat launch and adjacent docks. These are widely used during the walleye and white bass runs on the Wolf River. The nearby Main Street Bridge is also a popular fishing attraction. The bridge will be redone in 2013 to provide fishing platforms and raised to allow bigger boats through underneath. Bridge fishing is so popular that more than one outdoor journalist has said that no one can call himself a true Wisconsin angler unless he has spent time dropping a line over the rail. The Winneconne bridge is the only state highway bridge in Wisconsin that it is legal to fish on. This will change once the new bridge is constructed providing fishing platforms instead.

**Schools and Community Facilities**

There are several school facilities that provide recreational opportunities for Village of Winneconne residents. These facilities include the High School, Middle School, and Elementary School.
Winneconne High School. The High School has a stadium for football, ball diamonds, an indoor gymnasium and tennis courts. Many other activities include soccer, track, and volleyball.

Winneconne Middle School. The Middle School is located at 400 North 9th Avenue. Outdoor recreational facilities include open playfields, multi-purpose hard courts, and an indoor gymnasium. Additional recreational facilities may be provided by the Winneconne School District in the near future.

Winneconne Elementary School. This elementary school is operated by the Winneconne School District and is located at 233 South 3rd Avenue. It has a gymnasium, open playfield, hard surfaced play courts, and playground apparatus.

Winnebago County Park and Recreational Facilities

There are no Winnebago County Park facilities in the Village.

Private Park and Recreational Facilities

There are no private park facilities in the Village.

Cemeteries

Two cemeteries, the Winneconne Cemetery and West Side Cemetery are located within the Village of Winneconne.

Winneconne Cemetery

The Winneconne Cemetery is located on the corner of 5th Avenue and Memorial Drive and is owned and maintained by the Village, for the benefit of all citizens. It was founded in 1871 by the Winneconne Cemetery Association which conveyed the cemetery property and trust funds to the Village in 1962. The Cemetery Association made several additions to the original plat between 1871 and 1962. There have been two additions under Village ownership; the John M. White Addition in 1969 and a two-acre land purchase in 1962, which has not yet been developed. The cemetery is overseen by a six member cemetery board. Existing capacity is anticipated to be sufficient for the next twenty years.

West Side Cemetery

The West Side Cemetery is located at the corner of N. 5th Street and Division Street. It was last in use in 1872 and is sometimes referred to as the “abandoned cemetery” or “old cemetery”. It is very small and was not used very long as the Winneconne Cemetery on the east side of the river was developed and grew to be the Village's primary cemetery. This cemetery was neglected and vandalized until the Historical Society of Winneconne restored it.

3 http://sites.rootsweb.com/~wiwinne2/westside.html
Healthcare Facilities

Hospitals and Clinics

The Village of Winneconne does not have a hospital. However, two hospitals are in close proximity to the Village in the City of Oshkosh. The Aurora Medical Center – Oshkosh (61 beds) is at 855 N Westhaven Drive, while Ascension NE Wisconsin - Mercy Campus (120 beds) is located at 500 S. Oakwood Road. In addition, three hospitals are in the Fox Cities: ThedaCare Regional Medical Center – Neenah (164 beds) is located at 130 Second Street in Neenah, Ascension NE Wisconsin - St. Elizabeth Campus (190 beds) is located at 1506 S. Oneida Street in Appleton and ThedaCare Regional Medical Center - Appleton, Inc. (156 beds) is located at 1818 N. Meade Street in Appleton. A number of doctor, dentist and chiropractic offices located in or near the Village including Ascension Medical Group at Winneconne and Aurora Health Center.

Nursing Homes

There are no licensed nursing homes in the Village. However, there are six (6) nursing homes in proximity to the Village, one (1) in Omro and five (5) in Oshkosh with a total of 632 beds.

Childcare Facilities

With the increased prevalence of dual-income households, the importance of reliable and affordable childcare plays a critical role in maintaining the present economy. Under Wisconsin law, no person may provide care and supervision for 4 or more children under the age of 7 (not related) for less than 24 hours a day, unless that person obtains a license to operate a childcare center from the Wisconsin Department of Children and Families. The Department of Children and Families manages the child care licensing program. The program is accountable for the statewide licensure of Wisconsin’s child care facilities. There are three different categories for state license child care: Licensed Day Camps (seasonal programs usually outdoors), Licensed Family Care (up to 8 children usually in a person home) and Licensed Group Centers (9 or more children, located somewhere other than a residence). Certified Child Care is a voluntary form of regulation for those that are not required to be licensed. Provisional and regular certified family child care providers may care for up to 6 children. The purpose of the program is to promote the health, safety and welfare of children in licensed child care. The Department ensures that licensing requirements are met through on-going inspections of child care facilities.

Four childcare facilities are located within the Village. Licensed Family providers include: Puddles and Rainbows and Little Treasures Family Child Care, while Licensed Group providers include: St. Paul's Lutheran Child Center and The Learning Center Daycare LLC. These facilities have a total capacity of 172.

According to the 2010 US Census, 291 children age 9 years or younger live in the Village. Approximately 124 or about 57 percent are under the age of 5.

---

5 Directory of Licensed Wisconsin Nursing Homes, State of Wisconsin Department of Health Services, Updated on October 15, 2018.  
6 https://dcf.wisconsin.gov/oclicensing
Public Safety and Emergency Services

Police Service

The Village of Winneconne’s police department is located at 30 S. 1st Street and is a full service department that operates 7 days a week, 24 hours a day (Map 5-2). The department employs a full-time chief, sergeant and police secretary/court clerk, 3 full-time officers and six part-time officers. The village is conducting a facility review as it has identified a need for additional space for the police department.

The Village of Winneconne has adopted Community Oriented Policing. Community policing focuses on crime and social disorder through the delivery of police services that includes aspects of traditional law enforcement, as well as prevention, problem solving, community engagement, and partnerships. Community policing requires police and citizens to join together as partners in the course of both identifying and effectively addressing these issues. The department organizes the annual Christmas Crusade. This event showcases a Christmas tree, filled with ornaments and with wishes from local children, in the Village Municipal Building.

The police department has mutual aid agreements with the City of Omro Police Department and the Winnebago County Sheriff’s Department.

Winnebago County Sheriff’s Department

The Winnebago County Sheriff’s Department is located at 4311 Jackson Street in Oshkosh. In 2016 the department employed 128 fulltime officers. Winnebago County has primary jurisdiction for unincorporated towns within the county as well as all waterways and county, state and interstate highways. The county is divided into five geographic regions and deputies are assigned to the same area on a daily basis. The department operates 6 divisions: patrol, K9 Unit, detective, corrections, communications and records. It also operates 7 special teams: Honor Guard, S.W.A.T. Team, Tactical Response Unit, Dive/Rescue Team, Accident Reconstruction Team, Chaplains and Social Media.

Correctional Facilities

The Village of Winneconne does not have a jail. Situations involving incarceration are handled at the Winnebago County Jail. This service is not anticipated to change over the next twenty years. Winnebago County Corrections Division is comprised of the Jail, Work Release Unit, and Court Services Unit. The Jail is a 365 bed Direct Supervision facility which provides a safe and secure environment for incarcerated persons. The operational capacity of the facility is 320 inmates. The average daily population (ADP) or average number of inmates held each

7 Winneconne Police Department, 2017 Annual Report
8 Village of Winneconne website, accessed 10/30/18
9 Winnebago County Sheriff Office, 2017 Annual Report
10 The FBI, Criminal Justice Information Services Division, Uniform Crime Report, 2016, Table 28.
11 Winnebago County Sheriff Office, 2017 Annual Report
day during one year is based upon a combination of admissions and the average length of stay. In 2017, the average daily population was approximately 311.62 per day.\textsuperscript{12}

**Judicial**

The Winneconne Municipal Court has jurisdiction and handles non-criminal traffic and ordinance citation cases within the Village of Winneconne, Town of Winneconne and the Town of Vinland. Municipal Courts handle only non-criminal cases, so jail time is never ordered as part of a guilty finding. Jail can be ordered, however, in the event that a defendant fails to pay a previously ordered forfeiture. Court generally is in session one Tuesday per month for initial appearances, and one Wednesday per month for trials. Municipal Court sessions are held in the Village of Winneconne Municipal Center. Other cases are handled through the Winnebago County court system.

**Fire Services**

The Winneconne-Poygan Fire District provides fire protection and emergency medical services to the Village of Winneconne and the towns of Poygan Winneconne. Fifty volunteer fire fighters and 20 emergency medical providers staff the district. The Winneconne-Poygan fire station is located at 550 W. Main Street in Winneconne (Map 5-1). A three-member Fire District Board, comprised of an elected official from each of the participating communities, oversees the district. There have been no identified space needs at this time.

Calls for service are dispatched through the Winnebago County 911 Communications Center. The department is the first response within the fire district, and others respond as needed. It is part of the Mutual Aid Box Alarm System (MABAS), which is a mutual aid measure used to deploy fire, rescue and emergency medical services in a multi-jurisdictional and/or multi-agency response.\textsuperscript{13}

The Insurance Service Office (ISO) Incorporated collects information on municipal fire protection efforts throughout the United States. Using the Fire Suppression Rating Schedule (FSRS), ISO assigns a Public Protection Classification (PPC) from 1 to 10. Class 1 generally represents superior property fire protection, and Class 10 indicates that the area's fire-suppression program doesn't meet ISO's minimum criteria. **The Winneconne-Poygan Fire District currently has an ISO Public Participation Classification rating of four (4) within the Village.** The ISO ratings for the Towns of Poygan and Winneconne are seven (7).

**Emergency Management**

The Winneconne-Poygan Fire District responds as first responders along with Oshkosh Emergency Medical Services. Ambulance service is provided by the Oshkosh Fire

\textsuperscript{12} According to the Winnebago County Sheriff's Annual Report
\textsuperscript{13} MABAS Wisconsin Home http://www.mabaswisconsin.org/.
Department. The Village of Winneconne has a contract with the City of Oshkosh Fire and Rescue Department for ambulance services. Besides the Village of Winneconne, Oshkosh Emergency Medical Services also responds to emergency and non-emergency medical calls within the City of Oshkosh, the City of Omro and the towns of Algoma, Winneconne, Nekimi, Van Dyne, Black Wolf, Poygan, Omro and Rushford. The Oshkosh Fire Department provides medical care with paramedics and ambulances respond with Winneconne-Poygan First Responders to provide timely care. Water rescue is provided by the fire district in conjunction with the sheriff's department.

The Winneconne-Poygan First Responder program is a division of the Winneconne-Poygan Fire District, and has twenty volunteer members, all of which have Automated External Defibrillator AED certification, and each have their own AED with them at all times. At this time, the level of service is acceptable to the Village of Winneconne.

Winnebago County Communications Center
The Winnebago County Communications Center is operated by the Winnebago County Sheriff's Office. The Winnebago County Communications Center handles all 911 calls for law enforcement, fire and emergency medical service providers.

Fox Comm
Fox Comm is a regional partnership for public safety communications within Winnebago, Calumet and Outagamie counties. Over 25 law enforcement agencies, 57 fire, 29 EMS districts and three 9-1-1 communications centers are represented through the three-county consortium.

Winnebago County Emergency Management. The Winnebago County Emergency Management Office (WCSEO) is charged with coordinating response and recovery in the event of natural or technological disasters, county-wide. The Winnebago County Natural Hazards Mitigation Plan: 2015-2019 5-Year Update, provides a unified plan of action to mitigate the effects of hazards on property, people, and assets.

Library

Village of Winneconne residents are served by the Winneconne Public Library at 31 S. Second Street (Map 5-2) and is part of the Winnefox Library System. The Winnefox Library System is one of 17 public library systems in the state. Library systems are designed to provide expanded library service to more people without making additional large expenditures. Libraries receive the majority of their revenue from the local municipalities and the county.

The library offers free access to books, videos, music content, educational and entertaining programs for patrons of all ages, and internet computers and free wireless access. The Library Board, a seven-member board provides policy assistance. The Friends of the Winneconne

Public Library is a non-profit volunteer organization committed to meeting the needs of the library.

Service targets for libraries are based on quantitative standards contained in the Wisconsin Public Library Standards. These standards are based on the population served and vary for a community in regard to municipal population versus total service population (Table 5-3). Standards are established at three levels of service:

- Tier One—the minimum services that should be available to all residents of the state
- Tier Two—an expansion of services beyond the basic
- Tier Three—the highest level of service

Local libraries can establish service targets by selecting the appropriate level of service to apply to each standard, or use the levels to plan for improvements over a period of time. Municipalities must decide whether to use its municipal population or its service population to determine level of service. In most cases, service population is a more accurate reflection of a library’s service population, because it includes the municipal population as well as those who live in surrounding communities and travel to the nearest or most convenient municipal library for services. Standards have been set on a per capita basis for the following criteria: volumes (print) owned, periodical titles received, audio recording held, video recordings held, public use internet computers, hours open per week, full time equivalent staff, total collection size, and material expenditures. The Winneconne Public Library provides less than minimum standards for the number of public use computers and periodical titles received. Based on service population, the Winneconne Public Library does not meet all of the Tier 1 requirements and is therefore not considered a Tier 1 library.

### Table 5-3: Winneconne Public Library Statistical Data

<table>
<thead>
<tr>
<th></th>
<th>Number</th>
<th>Level of Service</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Municipal</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Population</td>
</tr>
<tr>
<td>Municipal Population</td>
<td>2,407</td>
<td></td>
</tr>
<tr>
<td>Total Service Population</td>
<td>6,035</td>
<td></td>
</tr>
<tr>
<td>FTE Staff</td>
<td>3.25</td>
<td>Tier 1</td>
</tr>
<tr>
<td>Periodical Titles Received (Print)</td>
<td>51</td>
<td>*</td>
</tr>
<tr>
<td>Volumes Held (Print)</td>
<td>24,150</td>
<td>Tier 1</td>
</tr>
<tr>
<td>Audio Recordings Held</td>
<td>2,591</td>
<td>Tier 2</td>
</tr>
<tr>
<td>Video Recordings Held</td>
<td>5,886</td>
<td>Tier 2</td>
</tr>
<tr>
<td>Public Use Internet Computers</td>
<td>7</td>
<td>*</td>
</tr>
<tr>
<td>Hours Open / Week</td>
<td>44-50</td>
<td>*/Tier 2</td>
</tr>
<tr>
<td>Material Expenditures</td>
<td>$29,866</td>
<td>Tier 2</td>
</tr>
<tr>
<td>Collection Size (Print, Audio, Video)</td>
<td>32,627</td>
<td>Tier 2</td>
</tr>
</tbody>
</table>

  2016 Wisconsin Public Library Service Data, Preliminary
  * Less than Tier 1 Standard
Schools

Public Schools

The Winneconne Community Public School districts provides education to the Village of Winneconne (Map 5-2). Besides the Village of Winneconne, the school district serves students in the Town of Winneconne and portions of the towns of Vinland, Clayton, Winchester, Wolf River, Poygan, Oshkosh and Omro. The district’s 1,667 students16 attend one of three schools in the Village: Winneconne High School, Winneconne Middle School and the Winneconne Elementary School. Enrollment information is provided in Table 5-4.

Table 5-4: Enrollment, 2013-2018 School Years

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Winneconne Elementary School</td>
<td>233 South 3rd Ave</td>
<td>649</td>
<td>638</td>
<td>717</td>
<td>721</td>
<td>780</td>
</tr>
<tr>
<td>Winneconne Middle School</td>
<td>400 North 9th Avenue</td>
<td>361</td>
<td>378</td>
<td>371</td>
<td>366</td>
<td>367</td>
</tr>
<tr>
<td>Winneconne High School</td>
<td>100 Wolf Run</td>
<td>478</td>
<td>474</td>
<td>496</td>
<td>485</td>
<td>520</td>
</tr>
<tr>
<td>Total</td>
<td></td>
<td>1,488</td>
<td>1,400</td>
<td>1,574</td>
<td>1,572</td>
<td>1,667</td>
</tr>
</tbody>
</table>

Source: https://wisedash.dpi.wi.gov/Dashboard/portalHome.jsp

Private Schools

There are no private schools in the Village of Winneconne.

Post-Secondary Education

There are no institutions of higher education in the Village of Winneconne. However, the University of Wisconsin-Oshkosh, located in the City of Oshkosh offers academic and professionally oriented bachelors and master degrees in a wide range of fields.

The state is covered by 16 multi-county vocational technical and adult education districts which are organized on a regional basis and financed primarily by local property taxes. These districts tend to follow school district boundaries rather than county lines. The Village is a part of the Fox Valley Technical College district. Curricula in the technical schools are usually geared toward an area’s particular needs. Typically a student may choose from among a two-year highly technical associate degree program, a two-year vocational program, a one-year vocational program, and a short-term program.

Municipal Building needs

Table 5-5 inventories village buildings including concerns and/or future needs. The reader is asked to review the Village’s Capital Improvement Program for more detail.

16 Source: https://wisedash.dpi.wi.gov/Dashboard/portalHome.jsp
Table 5-5: Other Government Facilities

<table>
<thead>
<tr>
<th>Building</th>
<th>Use</th>
<th>Concerns/Future Needs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fire Station, 550 W. Main Street</td>
<td></td>
<td>No noted items</td>
</tr>
<tr>
<td>Police Station, 30 S. 1st Street</td>
<td>Police use</td>
<td>Concerns about space needs</td>
</tr>
<tr>
<td>Public Works Garage, 175 Washington Street</td>
<td>Public Works use</td>
<td>Concerns about space needs</td>
</tr>
<tr>
<td>Village Hall, 30 S. 1st Street</td>
<td>Village of Winneconne</td>
<td>No noted items</td>
</tr>
<tr>
<td>Administration and Library</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

GOALS, OBJECTIVES AND POLICIES

The following goals, objectives and policies represent the steps and resources needed to implement the desires identified in this element. Goals set direction, provide purpose and accountability and provide a roadmap. Objectives are specific activities to accomplish goals. Objectives should be clear, measurable and concise. Policies represent principles to guide decisions.

GOALS AND OBJECTIVES

<table>
<thead>
<tr>
<th>Type</th>
<th>Reference</th>
<th>Content</th>
</tr>
</thead>
<tbody>
<tr>
<td>Goal</td>
<td>UCF1</td>
<td>Ensure that all Village development is served by efficient, cost-effective utilities and community facilities within the Village’s capacity to provide such services.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF1.1</td>
<td>Continue to utilize the Capital Improvements Programs as central tools to implement this Comprehensive Plan. The CIP should help the Village plan for needed utilities and community facilities improvements, as well as transportation, and other improvements.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF1.2</td>
<td>Explore the potential for adopting local impact fees to help pay for new construction (water and wastewater treatment, infrastructure, satellite fire station, etc.).</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF1.3</td>
<td>Consider adopting a Village stormwater management ordinance and construction site erosion control ordinance.</td>
</tr>
<tr>
<td>Goal</td>
<td>UCF2</td>
<td>Work cooperatively with the Winneconne Community School District to maintain student enrollment levels and enhance the District’s strong reputation within the state.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF2.1</td>
<td>The Village Board or its designate should meet with the school district each year to discuss issues with respect to population growth, student enrollments, and impending development.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF2.2</td>
<td>Create a partnership with the School District to develop a joint marketing campaign to attract new residents to the community.</td>
</tr>
<tr>
<td>Type</td>
<td>Reference</td>
<td>Content</td>
</tr>
<tr>
<td>---------</td>
<td>-----------</td>
<td>------------------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Goal</td>
<td>UCF3</td>
<td>As the population grows, continue to ensure that Winneconne is a safe community by meeting or exceeding recognized standards for public safety.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF3.1</td>
<td>Coordinate with neighboring communities to maintain adequate fire department staff coverage during all shifts.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF3.2</td>
<td>Evaluate the number, availability, and response time of daytime staff.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF3.3</td>
<td>Monitor emergency response times.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF3.4</td>
<td>Ensure that the Police Department and Fire Department is notified of all new residential, commercial, or industrial development requests submitted to the Village and allow for an opportunity to provide reviews and recommendations.</td>
</tr>
<tr>
<td>Goal</td>
<td>UCF4</td>
<td>Ensure that the Village Park System is prepared to meet the recreational needs of a growing population.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF4.1</td>
<td>Pursue state and federal grant opportunities to fund the expansion of the Winneconne Park System.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF4.2</td>
<td>Establish partnerships with the School District, local organizations, and youth groups to maintain and enhance Village parks.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF4.3</td>
<td>Identify opportunities to establish on-road bicycle and pedestrian trails linking community parks, the Wolf River, Lakes Winneconne and Poygan, and other destination points.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF4.4</td>
<td>Work with WDNR, Winnebago County, the Town of Winneconne, and other municipalities and organizations to create links between the Village park systems and regional recreational trails.</td>
</tr>
<tr>
<td>Goal</td>
<td>UCF5</td>
<td>Ensure that sufficient services exist to meet the needs of an aging population.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF5.1</td>
<td>Establish a Seniors Committee to advise the Village Board on existing concerns and future needs.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF5.2</td>
<td>Work with the County, East Central Wisconsin Regional Planning Commission, the Town of Winneconne, and state seniors groups to pursue state and federal grant opportunities to fund the development of senior programs, health and welfare systems, and other needs.</td>
</tr>
</tbody>
</table>
### Goal

<table>
<thead>
<tr>
<th>Type</th>
<th>Reference</th>
<th>Content</th>
</tr>
</thead>
<tbody>
<tr>
<td>Goal</td>
<td>UCF6</td>
<td>Prepare the village to become a Smart City. A Smart City is a general term for a municipality that uses technology to increase efficiencies in communication and services.</td>
</tr>
</tbody>
</table>

### Objective

<table>
<thead>
<tr>
<th>Type</th>
<th>Reference</th>
<th>Content</th>
</tr>
</thead>
<tbody>
<tr>
<td>Objective</td>
<td>UCF6.1</td>
<td>Create a Smart City committee.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF6.2</td>
<td>Determine appropriate standards for Winneconne as a Smart City.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF6.3</td>
<td>Outreach to Smart Cities for best practices.</td>
</tr>
<tr>
<td>Objective</td>
<td>UCF6.4</td>
<td>Village staff takes actions to stay informed about Smart Village trends.</td>
</tr>
</tbody>
</table>

### Policies

<table>
<thead>
<tr>
<th>Type</th>
<th>Reference</th>
<th>Content</th>
</tr>
</thead>
<tbody>
<tr>
<td>Policy</td>
<td>1</td>
<td>Develop park fees in lieu of land dedication for all new residential development projects in the Village to fund the establishment of new parks.</td>
</tr>
<tr>
<td>Policy</td>
<td>2</td>
<td>Locate park and open space throughout the community to ensure all neighborhoods have access to open space.</td>
</tr>
<tr>
<td>Policy</td>
<td>3</td>
<td>Encourage the involvement of citizens in the planning and improvement of Village parks.</td>
</tr>
<tr>
<td>Policy</td>
<td>4</td>
<td>Consider the year-round use of park and trail facilities to provide additional winter recreation choices in the Village.</td>
</tr>
<tr>
<td>Policy</td>
<td>5</td>
<td>Construct all new park facilities for handicapped accessibility. (This is required to maintain eligibility for matching park funds from the Department of Natural Resources.)</td>
</tr>
<tr>
<td>Policy</td>
<td>6</td>
<td>Use the Village’s Official Map to reserve areas particularly suitable for future parks, trails, and utilities.</td>
</tr>
<tr>
<td>Policy</td>
<td>7</td>
<td>Maintain and enhance the high quality of the Winneconne Community School District.</td>
</tr>
<tr>
<td>Policy</td>
<td>8</td>
<td>Ensure that the water and wastewater treatment systems have sufficient capacity to meet all future needs.</td>
</tr>
</tbody>
</table>
All previous versions of Title 9, Chapter 1, Section 19 are hereby rescinded and the ordinance below is hereby adopted in its entirety.

9-1-19 Accessory Buildings

Residential

Accessory Buildings in all residential districts shall be limited to two (2) per lot, including any attached garage, shall not exceed fifteen (15) feet in height, shall be placed so as to maintain a minimum five (5) foot yard to all existing lot lines, shall be placed so as to maintain a minimum five (5) foot yard to all existing structures (unless attached to principal dwelling), and shall be placed no closer to the front lot line than the principle dwelling on the lot.

1. The total combined floor area of any accessory structures in R-1A, R-1B and R-2 Zoning Districts shall not exceed more than fifteen percent (15%) of the minimum lot size on standard lots or a maximum of ten percent (10%) on substandard or non-conforming lots.

   a. The standard lot of residential districts R-1A and R-2 is stated as being nine thousand six hundred (9,600) square feet. The standard lot area is stated as eight thousand (8,000) square feet in the residential district of R-1B. As thus, the fifteen percent (15%) of the standard lot size is defined as one thousand two hundred (1,200) square feet in R-1B and one thousand four hundred and forty feet (1,440) in residential districts R-1A and R-2.

2. The total square footage of accessory buildings in an R-3 zoning district shall not exceed four hundred and fifty (480) square feet per dwelling unit.

3. The total floor space between the dwelling and accessory building(s) shall not be greater than 40% of the total land area of the lot.

4. Up to two thousand (2,000) square feet will be permitted with a conditional use permit that may require additional setback distance or vegetative screening.

Commercial/Industrial

1. Accessory Buildings shall not be allowed in zoning districts B-1 or I.

2. Commercial districts B-2 and B-3 shall be limited to one (1) accessory building per lot under the condition that they are used for storage as an accessory to a primary use.

   a. Permitted accessory structures shall not exceed fifteen (15) feet in height or the height of the primary structure, shall be placed so as to maintain a minimum five (5) foot yard to all existing lot lines, shall not be closer than ten (10) feet from any existing structure, and shall not be visible to the roadway. Accessory buildings cannot exceed a maximum square footage equal to one thousand five hundred (1,500) square feet.
This Ordinance shall take effect from and after its passage and publication as provided by law.

INTRODUCED:
PASSED:
PUBLISHED:

VILLAGE OF WINNECONNE, WISCONSIN

By: _______________________
   John A. Rogers, Village President

Attest: ______________________
   Jacquin Stelzner, Village Clerk-Treasurer
Title 9, Chapter 1 Section 30

Signs

SECTION 1 PURPOSE

A. The purpose of this Section is to establish standards for the fabrication, erection, and use of signs, and to regulate the location, type, size, and height of signage for all properties within the Village of Winneconne. The adoption of this Section reflects the formal finding of fact by the Village of Winneconne that regulation of signage advances the following compelling governmental interests:

B. Protect pedestrians, bicyclists, drivers, and passengers from injury caused by the faulty and uncontrolled construction and use of signs within the Village.

C. Protect pedestrians, bicyclists, drivers, and passengers from injury caused by lack of visibility, distractions, obstructions, and hazards created by certain signs or by cluttered, distracting, or illegible signage.

D. Promote the public welfare, health, and safety of all persons using public thoroughfares and rights-of-way within the Village of Winneconne in relation to the signage displayed thereon, or overhanging, or projecting into such public spaces.

E. Promote and encourage the success of the village's businesses in a way that also promotes and preserves public welfare, health and safety within the Village of Winneconne.

F. Preserve the value of private property by assuring the compatibility of signs with surrounding land uses.

G. Assure that public benefits derived from expenditures of public funds for the improvement and beautification of public streets and other public structures and spaces are protected by exercising reasonable controls over character and design of signage.

H. Advance the aesthetic goals of the Village throughout the community and ensure the effectiveness and flexibility in the design, creativity, or use of signage without creating a detriment to the general public.

I. This regulation leaves ample and adequate alternative channels of commercial speech communication for the messages portrayed on advertising signs – namely, distributed print media, broadcast media, and point-of-purchase display – and is narrowly defined so as to limit said prohibition to commercial speech on exterior signage.

J. Any sign authorized by this Section may contain a noncommercial message.

SECTION 2 SIGN DEFINITION

A. In this Chapter, the word “sign” means any object, device, display, structure, or part thereof, situated or visible from outdoors, that contains a visual display designed to identify,
announce, direct, or inform through the use of any means, including words, letters, figures, designs, logos, symbols, fixtures, colors, illumination, or projected images.

B. Signs do not include:

1. Traffic control and other public agency messages located within a right-of-way.
2. Decorations that are incidentally and customarily associated with any national holiday or religious holiday, or with any community festival or similar event approved as a Special Event.
3. Flags that do not contain a commercial message, logo, or colors.
4. Merchandise, pictures, or models of products or services incorporated in a window display.
5. Works of art which do not identify a currently offered product.
6. Building colors and lighting that do not convey a logo or message specific to the use therein.
7. Scoreboards located on athletic fields.
8. Sign located on the interior of a building and not attached to a window, which are oriented to persons within the building.

SECTION 3  SIGN AND/OR PERMIT REQUIREMENTS

A. A permit is required prior to the display of any sign, except government signs, temporary signs, vending machine signs (i.e., fuel pump, ice, newspaper machines), interior signs or painted window signs.

B. The permit will be issued on a one-time basis for each sign to be erected at an approved location.

C. Signs which are not erected within six months after the granting of the permit will require a new permit and payment of the appropriate fee.

D. In the event a business closes, moves or otherwise ceases to exist, the applicable signs shall be removed or relocated within two weeks. In the event the sign is not removed or relocated after notification, Village of Winneconne Department of Public Works personnel shall remove the sign at the owner’s expense.

E. Any new business/organization may use an existing non-conforming sign in the exact same location, provided the sign is not enlarged or altered structurally in any way.

F. All signs must be maintained in a safe, presentable and good structural condition.

G. Maintenance or change in copy of a sign will not require a new permit unless the size or structure of the sign would change.

H. Signs shall not include streamers, pennants, flashing lights, moving parts or make noise in order to prevent a potential negative impact on passing motorists or the general public.

I. No sign shall imitate official traffic signs or signals.
J. Signs cannot be attached to any utility poles or trees located within any street, road or highway right-of-way.

K. The Village of Winneconne Zoning Administrator or authorized Village of Winneconne personnel shall, at its sole discretion, notify the owner of any sign, flag or banner which is in poor condition to be removed or replaced.

L. Any signs which exist at the time of passage of this Ordinance will be allowed to remain as long as the size, location, and structure of the sign does not change.

SECTION 4 SIGN TYPES AND REGULATIONS

A. Canopy Signs. A sign that hangs below or is affixed to (stitched in or printed on) the building canopy and above the Village sidewalk. No more than one canopy sign is allowed per building, unless the building already has more than one canopy. The maximum size allowed is one foot by six feet. There shall be a minimum of ten feet clearance between the sign and sidewalk. Signs attached to existing canopies with a clearance less than ten feet above the sidewalk may be allowed on a case-by-case basis upon receiving approval from the Zoning Administrator. The business owner will be required to submit a copy of certificate of insurance naming the Village of Winneconne as an additional-named insured for the sign.

B. Electronic Signs. Any illuminated sign with an automatic changing message board. Approval of these signs shall be granted on a case-by-case basis after review by the Planning Commission.

1. No more than one electronic message board is allowed on a lot and the maximum size for said message board is sixty square feet.

2. Messages and non-text images shall not change appearance more than once every 10 seconds, and transitions between messages shall be via instantaneous change.

3. Electronic message boards shall be maintained so as to be able to display messages in a complete and legible manner.

4. In addition to the setback requirements of this Section, no sign containing an electronic message board shall be located within 100 feet of any parcel within a residential zoning district.

C. Free Standing Signs. A ground sign that is permanently secured to a post or foundation that is not attached to a building. There shall be no more than one freestanding sign per parcel. When there is more than one business located on a parcel, the owner of the parcel shall determine how to assign the square footage for each business. The maximum allowable height of any free-standing sign shall be twenty feet. The sign must be placed at least ten feet from any fire hydrant, street, road or highway right-of-way line.

1. The maximum size allowed for businesses is as follows:
   a. 1-5 businesses 100 square feet per side
   b. 6-10 businesses 150 square feet per side
   c. 11 businesses or over 200 square feet per side
D. Information/Directional Signs. Information/ directional signs are to direct traffic (i.e., parking, entrance, exit, loading zone). The maximum size allowed is six square feet. The maximum height allowed shall be six feet. Maximum number of signs per property is two.

E. Sandwich Board Signs. No more than one hinged A-frame portable sign is allowed per parcel. The maximum size allowed is twelve square feet per side. The construction of the sign must provide sufficient weight so the sign will withstand wind gusts. The sign shall be displayed only during business hours. No attachment shall be allowed on the sign. For businesses located on property with only a sidewalk between the building and the street, the sign must be placed within five feet of the building. For businesses with land between the building and the sidewalk, the sign must be placed on the land between the building and the sidewalk. For businesses without sidewalks, the sign must be placed at least ten feet from any street, road or highway right-of-way line.

F. Temporary Signs. Any advertising display that is not permanently attached to a structure or the ground which is intended to be displayed for a limited period of time. Temporary signs may not be placed within any street, road or highway right-of-way line or State or County highway right-of-way. Temporary signs are allowed to be placed thirty days in advance of event date and must be removed immediately after the event which it advertises. Each parcel shall be limited to three 30-day display periods for any temporary sign.

1. Subsets of Temporary Signs:
   a. Yard Signs: A sign that is intended to accommodate a wide variety of sign purposes (e.g. garage sale signs, for sale signs, political signs, “slow down for kids” signs, etc.), needed on a temporary basis. Such signs are freestanding, are mounted on 1 or 2 stakes or posts, and do not have footings,
      1. Yard signs are available to all zoning districts.
      2. Yard signs shall be located on-site.
      3. Each lot shall be limited to 1 Yard Sign
      4. Yard signs may be a maximum of 32 sq ft and 12 ft tall.
   b. Banner Signs: A sign made of flexible material such as cloth or vinyl, and is supported along 1 or more sides or at 2 or more corners by wires, ropes, string, nails or other removable fastening materials.
      1. Banner signs shall be mounted so that they do not obscure the windows or doors of a building.
      2. Display of Banner signs is limited to 30 days.
   c. Waving Sign: A sign made of a flexible material and is intended to attract attention to a site.
      1. Waving signs are permitted in the following configurations. All other configurations shall be construed to be prohibited by this Section:
aa. A flag attached to a freestanding or wall-mounted flag pole that contains sign copy;

bb. A sign consisting of a piece of vertically elongated, flexible material such as cloth or vinyl which is affixed to a single pole driven in the ground, sometimes called a “feather sign”; or

c. An inflatable sign capable of being filled with and expanded by air or other gas, including animated or “dancing” signs.

2. Waving signs shall be limited to 30 days.

G. Roof signs. A sign which is placed on, against or above a roof. No more than one sign is allowed per business. The maximum size limit allowed is thirty-two square feet. The sign may not extend over the height of the canopy railing or no more than six feet above the roof line of the building.

H. Wall signs. A sign that is painted on or affixed flat-sided to the outside of a building. There is no limit to the number of signs that can be placed on the wall; however, the signs cannot cover more than 30% of the area of the wall that it is mounted on.

I. Projecting Signs. A sign mounted at any angle other than parallel to the wall on which it is mounted and/or extends more than 18 inches from the wall.

   1. Projecting signs must clear sidewalks by at least 8 feet, as measured from the grade immediately below the sign.

   2. Projecting signs may not project no more than 4 feet beyond the structure to which they are mounted or no closer than 3 feet from an established curb line, whichever is less.

   3. Projecting signs may be a maximum of 1 square foot per linear foot of building frontage.

J. Window Signs. A type of sign that is attached to the inside face of an exterior window. Window signs may face toward the outside of the building or both the inside and outside, but not interior only.

   1. Window signs will be limited to a maximum area that does not exceed 33 percent of the individual glass area as contained within a mullion or frame.

K. Prohibited Signs.

   1. Advertising Vehicle Sign. A vehicle, trailer, or other piece of equipment which contains any sign or advertising device and who’s primary use is that of advertising.

      a. This prohibition applies to any and all wrapped vehicles with the exception of personal vehicle’s which are used for the purpose of personal travel.
2. Beacon/Search Beacon Sign. Any light with one or more beams directed into the atmosphere or directed at one or more points not on the same site as the light source, also, any light with one or more beams that rotate or move.

3. Off-Premise Advertising Sign. A sign which directs attention to a business, commodity, service, or entertainment conducted, sold, or offered elsewhere than upon the site where the sign is located.
   a. Off-premise advertising signs include billboards but do not include information signs for the Institutional district.
   b. This prohibition is binding unless it meets the requirements of a temporary sign.

4. Mobile/Portable Signs. Signs which are not permanently attached to the ground or building and are designed to be moved easily, such as mounted trailers, wheels or a vehicle are not allowed.

SECTION 5 FEES

As set by Village ordinance in the Schedule of Fees, Sec. 1-3-1.

SECTION 6 INVALIDATION

Invalidation of any part of this Ordinance by a court of law shall not invalidate the remaining portions thereof. This Ordinance shall become effective upon its passage by the Village Board of the Village of Winneconne and publication thereof as provided by law.
CERTIFIED SURVEY MAP NO. __________

PART OF LOT 9, AND ALL OF LOT 10 AND 11, IN
BLOCK 3, RIPON ADDITION TO WINNECONNE, BEING
PART OF THE NORTHEAST 1/4 OF THE NORTHWEST
1/4 OF SECTION 21, TOWNSHIP 19 NORTH, RANGE
15 EAST, VILLAGE OF WINNECONNE, WINNEBAGO
COUNTY, WISCONSIN.

LOT 3

LEGEND

- "Wdn" W.L. SET
- SURVEY Nail found
- © 1-1/4" G.D. Iron Pipe found
- © Railroad Spike found
- © 2"x2" Steel Fence Corner
- © Oiled X found
- © Government Corner found
- © Recorded as

LOT 4

ALLEY

S. 87° 28' 57" W 100.00'

LOT 5

BLACK 3

LOT 6

RIPON ADDITION TO WINNECONNE

LOT 1

12,696 SQ.FT./.278 AC.

LOT 10

LOT 11

PARK 1910474
PARK 1910476

(110)
(110)

N. 87° 26' 57" W 100.00'

WEST MAIN STREET

R/W PER TRANSPORTATION PROJECT PLAT NO. 8190-15-23-4.03

CENTER OF SECTION 21
T19N-R15E
HARRISON MONUMENT

PROJECT NO. 0-2333-001
FILE 23306616GM SHEET 1 OF 3

This instrument was drafted by OIS.

Martenson & Eisele, Inc.
101 West Main Street
Oshkosh, WI 54903
www.martenson-eisele.com
P 920.695.5210 F 920.695.6340

JAMES E.
SMITH
S-1803
OSH KOSH
WI